House File 671 - Introduced

HOUSE FILE 671
BY COMMITTEE ON WAYS AND MEANS

(SUCCESSOR TO HF 9)

A BILL FOR

- 1 An Act relating to property taxation and school financing by
- 2 increasing the regular program foundation base, establishing
- 3 a method for determining property assessment limitations,
- 4 and including retroactive and other applicability
- 5 provisions.
- 6 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

1 DIVISION I 2 **EDUCATION FINANCE** 3 Section 1. Section 257.1, subsection 2, paragraph b, Code 4 2011, is amended by striking the paragraph and inserting in 5 lieu thereof the following: (1) The regular program foundation base per pupil is the b. 7 following: (a) For the budget year commencing July 1, 2011, the 9 regular program foundation base per pupil is eighty-seven and 10 five-tenths percent of the regular program state cost per 11 pupil. (b) For the budget year commencing July 1, 2012, the 12 13 regular program foundation base per pupil is eighty-nine and 14 twenty-eight hundredths percent of the regular program state 15 cost per pupil. (c) For the budget year commencing July 1, 2013, the 16 17 regular program foundation base per pupil is ninety-one and six 18 hundredths percent of the regular program state cost per pupil. (d) For the budget year commencing July 1, 2014, the regular 20 program foundation base per pupil is ninety-two and eighty-four 21 hundredths percent of the regular program state cost per pupil. 22 (e) For the budget year commencing July 1, 2015, the regular 23 program foundation base per pupil is ninety-four and sixty-two 24 hundredths percent of the regular program state cost per pupil. 25 For the budget year commencing July 1, 2016, the regular 26 program foundation base per pupil is ninety-six and forty 27 hundredths percent of the regular program state cost per pupil. For the budget year commencing July 1, 2017, the regular 28 29 program foundation base per pupil is ninety-eight and eighteen 30 hundredths percent of the regular program state cost per pupil. (h) For the budget year commencing July 1, 2018, and 31

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(2) For each budget year, the special education support

32 succeeding budget years, the regular program foundation base 33 per pupil is one hundred percent of the regular program state

34 cost per pupil.

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- 1 services foundation base is seventy-nine percent of the special
- 2 education support services state cost per pupil. The combined
- 3 foundation base is the sum of the regular program foundation
- 4 base, the special education support services foundation base,
- 5 the total teacher salary supplement district cost, the total
- 6 professional development supplement district cost, the total
- 7 early intervention supplement district cost, the total area
- 8 education agency teacher salary supplement district cost,
- 9 and the total area education agency professional development
- 10 supplement district cost.
- 11 DIVISION II
- 12 PROPERTY ASSESSMENT LIMITATION
- 13 Sec. 2. Section 441.21, subsections 4 and 5, Code 2011, are 14 amended to read as follows:
- 4. For valuations established as of January 1, 1979,
- 16 the percentage of actual value at which agricultural and
- 17 residential property shall be assessed shall be the quotient
- 18 of the dividend and divisor as defined in this section. The
- 19 dividend for each class of property shall be the dividend
- 20 as determined for each class of property for valuations
- 21 established as of January 1, 1978, adjusted by the product
- 22 obtained by multiplying the percentage determined for that
- 23 year by the amount of any additions or deletions to actual
- 24 value, excluding those resulting from the revaluation of
- 25 existing properties, as reported by the assessors on the
- 26 abstracts of assessment for 1978, plus six percent of the
- 27 amount so determined. However, if the difference between the
- 28 dividend so determined for either class of property and the
- 29 dividend for that class of property for valuations established
- 30 as of January 1, 1978, adjusted by the product obtained by
- 31 multiplying the percentage determined for that year by the
- 32 amount of any additions or deletions to actual value, excluding
- 33 those resulting from the revaluation of existing properties,
- 34 as reported by the assessors on the abstracts of assessment
- 35 for 1978, is less than six percent, the 1979 dividend for the

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1 other class of property shall be the dividend as determined for
 2 that class of property for valuations established as of January
 3 1, 1978, adjusted by the product obtained by multiplying
 4 the percentage determined for that year by the amount of
 5 any additions or deletions to actual value, excluding those
 6 resulting from the revaluation of existing properties, as
 7 reported by the assessors on the abstracts of assessment for
 8 1978, plus a percentage of the amount so determined which is
 9 equal to the percentage by which the dividend as determined
10 for the other class of property for valuations established
11 as of January 1, 1978, adjusted by the product obtained by
12 multiplying the percentage determined for that year by the
13 amount of any additions or deletions to actual value, excluding
14 those resulting from the revaluation of existing properties,
15 as reported by the assessors on the abstracts of assessment
16 for 1978, is increased in arriving at the 1979 dividend for
17 the other class of property. The divisor for each class of
18 property shall be the total actual value of all such property
19 in the state in the preceding year, as reported by the
20 assessors on the abstracts of assessment submitted for 1978,
21 plus the amount of value added to said total actual value by
22 the revaluation of existing properties in 1979 as equalized
23 by the director of revenue pursuant to section 441.49.
24 director shall utilize information reported on abstracts of
25 assessment submitted pursuant to section 441.45 in determining
26 such percentage. For valuations established as of January
27 1, 1980, and each year thereafter, the percentage of actual
28 value as equalized by the director of revenue as provided
29 in section 441.49 at which agricultural and residential
30 property shall be assessed shall be calculated in accordance
31 with the methods provided herein including the limitation of
32 increases in agricultural and residential assessed values to
33 the percentage increase of the other class of property if the
34 other class increases less than the allowable limit adjusted
35 to include the applicable and current values as equalized by
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- 1 the director of revenue in this subsection, except that any
- 2 references to six percent in this subsection shall be four
- 3 percent. For valuations established for the assessment year
- 4 beginning January 1, 2011, and each assessment year thereafter,
- 5 the percentage of actual value as equalized by the director of
- 6 revenue as provided in section 441.49 at which agricultural
- 7 and residential property shall be assessed shall be calculated
- 8 in accordance with the methods provided in this subsection and
- 9 subsection 5A, except that any references to six percent in
- 10 this subsection shall be four percent.
- 11 5. For valuations established as of January 1, 1979,
- 12 commercial property and industrial property, excluding
- 13 properties referred to in section 427A.1, subsection 8, shall
- 14 be assessed as a percentage of the actual value of each class
- 15 of property. The percentage shall be determined for each
- 16 class of property by the director of revenue for the state in
- 17 accordance with the provisions of this section. For valuations
- 18 established as of January 1, 1979, the percentage shall be
- 19 the quotient of the dividend and divisor as defined in this
- 20 section. The dividend for each class of property shall be the
- 21 total actual valuation for each class of property established
- 22 for 1978, plus six percent of the amount so determined. The
- 23 divisor for each class of property shall be the valuation
- 24 for each class of property established for 1978, as reported
- 25 by the assessors on the abstracts of assessment for 1978,
- 26 plus the amount of value added to the total actual value by
- 27 the revaluation of existing properties in 1979 as equalized
- 28 by the director of revenue pursuant to section 441.49. For
- 29 valuations established as of January 1, 1979, property valued
- 30 by the department of revenue pursuant to chapters 428, 433,
- 31 437, and 438 shall be considered as one class of property and
- 32 shall be assessed as a percentage of its actual value. The
- 33 percentage shall be determined by the director of revenue in
- 34 accordance with the provisions of this section. For valuations
- 35 established as of January 1, 1979, the percentage shall be

1 the quotient of the dividend and divisor as defined in this The dividend shall be the total actual valuation 2 section. 3 established for 1978 by the department of revenue, plus ten 4 percent of the amount so determined. The divisor for property 5 valued by the department of revenue pursuant to chapters 428, 6 433, 437, and 438 shall be the valuation established for 1978, 7 plus the amount of value added to the total actual value by 8 the revaluation of the property by the department of revenue 9 as of January 1, 1979. For valuations established as of 10 January 1, 1980, commercial property and industrial property, 11 excluding properties referred to in section 427A.1, subsection 12 8, shall be assessed at a percentage of the actual value of 13 each class of property. The percentage shall be determined 14 for each class of property by the director of revenue for the 15 state in accordance with the provisions of this section. 16 valuations established as of January 1, 1980, the percentage 17 shall be the quotient of the dividend and divisor as defined in 18 this section. The dividend for each class of property shall 19 be the dividend as determined for each class of property for 20 valuations established as of January 1, 1979, adjusted by the 21 product obtained by multiplying the percentage determined 22 for that year by the amount of any additions or deletions to 23 actual value, excluding those resulting from the revaluation 24 of existing properties, as reported by the assessors on the 25 abstracts of assessment for 1979, plus four percent of the 26 amount so determined. The divisor for each class of property 27 shall be the total actual value of all such property in 1979, 28 as equalized by the director of revenue pursuant to section 29 441.49, plus the amount of value added to the total actual 30 value by the revaluation of existing properties in 1980. 31 director shall utilize information reported on the abstracts of 32 assessment submitted pursuant to section 441.45 in determining 33 such percentage. For valuations established as of January 1, 34 1980, property valued by the department of revenue pursuant 35 to chapters 428, 433, 437, and 438 shall be assessed at a

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1 percentage of its actual value. The percentage shall be 2 determined by the director of revenue in accordance with the 3 provisions of this section. For valuations established as of 4 January 1, 1980, the percentage shall be the quotient of the 5 dividend and divisor as defined in this section. The dividend 6 shall be the total actual valuation established for 1979 by 7 the department of revenue, plus eight percent of the amount so 8 determined. The divisor for property valued by the department 9 of revenue pursuant to chapters 428, 433, 437, and 438 shall 10 be the valuation established for 1979, plus the amount of 11 value added to the total actual value by the revaluation of 12 the property by the department of revenue as of January 1, 13 1980. For valuations established as of January 1, 1981, 14 and each year thereafter, the percentage of actual value as 15 equalized by the director of revenue as provided in section 16 441.49 at which commercial property and industrial property, 17 excluding properties referred to in section 427A.1, subsection 18 8, shall be assessed shall be calculated in accordance with 19 the methods provided herein in this subsection, except that 20 any references to six percent in this subsection shall be four 21 percent. For valuations established as of January 1, 1981, 22 and each year thereafter, the percentage of actual value at 23 which property valued by the department of revenue pursuant 24 to chapters 428, 433, 437, and 438 shall be assessed shall be 25 calculated in accordance with the methods provided herein, 26 except that any references to ten percent in this subsection 27 shall be eight percent. Beginning with valuations established 28 as of January 1, 1979, and each year thereafter, property 29 valued by the department of revenue pursuant to chapter 434 30 shall also be assessed at a percentage of its actual value 31 which percentage shall be equal to the percentage determined 32 by the director of revenue for commercial property, industrial 33 property, or property valued by the department of revenue 34 pursuant to chapters 428, 433, 437, and 438, whichever is 35 lowest. For valuations established for the assessment year

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- 1 beginning January 1, 2011, and each assessment year thereafter,
- 2 the percentage of actual value as equalized by the director of
- 3 revenue as provided in section 441.49 at which commercial and
- 4 industrial property shall be assessed shall be calculated in
- 5 accordance with the methods provided in this subsection and
- 6 subsection 5A, except that any references to six percent in
- 7 this subsection shall be four percent.
- 8 Sec. 3. Section 441.21, Code 2011, is amended by adding the
- 9 following new subsection:
- 10 NEW SUBSECTION. 5A. Notwithstanding the limitation
- 11 of increases for agricultural and residential property in
- 12 subsection 4 and the limitation of increases for commercial and
- 13 industrial property in subsection 5, for valuations established
- 14 for the assessment year beginning January 1, 2011, and each
- 15 assessment year thereafter, for residential, agricultural, and
- 16 commercial property, the assessed values of these three classes
- 17 of property shall be limited to the percentage increase of that
- 18 class of property that is the lowest percentage increase under
- 19 the allowable limit adjusted to include the applicable and
- 20 current values as equalized by the director of revenue. The
- 21 lowest percentage increase determined under this subsection
- 22 shall also be applied to industrial property in the same manner
- 23 it is applied to the other three classes of property.
- 24 Sec. 4. RETROACTIVE APPLICABILITY. This division of this
- 25 Act applies retroactively to January 1, 2011, for assessment
- 26 years beginning on or after that date.
- 27 EXPLANATION
- 28 This bill makes changes relating to property taxation and
- 29 school financing.
- 30 Division I of the bill provides for an increase in the
- 31 regular program foundation base under the state school
- 32 foundation program. The foundation base is the specified
- 33 percentage of the state cost per pupil calculation which is
- 34 paid as state aid to school districts, above and beyond the
- 35 uniform property tax levy imposed in Code section 257.3.

- 1 Beginning with the budget year commencing July 1, 2012, the
- 2 increase is phased in over a seven-year period in equal annual
- 3 increments, from the current foundation base level of 87.5
- 4 percent to the level of 100 percent.
- 5 Division II of the bill ties together the assessment
- 6 limitations of residential, agricultural, and commercial
- 7 property by limiting the percentage increase in all of those
- 8 classes of property to the percentage increase of that class
- 9 of property that is the lowest percentage increase under the
- 10 allowable (4 percent) limit. The division also provides that
- 11 the lowest percentage increase shall be applied to industrial
- 12 property in the same manner that it is applied to the other
- 13 three classes of property.
- 14 Division II of the bill applies retroactively to January 1,
- 15 2011, for assessment years beginning on or after that date.